



This Impact Assessment (IA) toolkit, incorporating Welsh Language, Equalities, Well-being of Future Generations Act, Sustainable Development Principles, Communication and Engagement, Safeguarding, Corporate Parenting, Community Cohesion and Risk Management, supporting effective decision making and ensuring compliance with respective legislation.

Please read the accompanying guidance before completing the form.

Draft versions of the assessment should be watermarked as "Draft" and retained for completeness. However, only the final version will be made publicly available. Draft versions may be provided to regulators if appropriate. In line with Council policy IAs should be retained for 7 years.

Service Area	Cultural Services - Libraries and Museums	Head of Service	Stuart Mackintosh	Strategic Director	lan Budd	Portfolio Holder	Cllr Rachel Powell Cllr Phyl Davies		
Proposal		Reduction in reven	Reduction in revenue support for y Gaer						
Outline Summary	/ Description of Proposal								
Reduction of y Gaer operating budget. Longer term MTFS aspiration is either shared use or charitable trust status.									

1. Profile of savings delivery (if applicable)

2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL
£50,000		£	£	£	£

2. Consultation requirements

Consultation Requirement	Consultation deadline	Feedback considered
Staff consultation required	Immediately	Yes

3. Version Control (services should consider the impact assessment early in the development process and continually evaluate)

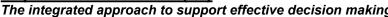
Version	Author	Job Title	Date
V1	Lucy Bevan	Arts & Culture Commissioning Officer	12/02/19
V2	Kay Thomas Catherine Richards	Principal Librarian Principal Lead Museums, Archives and Information Management	tbc



4. Impact on Other Service Areas						
Does the proposal have potential to impact on another service area? (Including implication for Health & Safety and Corporate Parenting)						
PLEASE ENSURE YOU INFORM / ENGAGE ANY AFFECTED SERVICE AREAS AT THE EARLIEST OPPORTUNITY						
Corporate Property						
Corporate Property						
Service Area informed: Contact Officer liaised with:						
Mitigation						

5. How does your proposal impact on the council's strategic vision?

				<u>IMPACT</u>
Council Priority		<u>IMPACT</u>		AFTER
	How does the proposal impact on this priority?	Please select	What will be done to better contribute to positive or	MITIGATION
		from drop		Please select
		down box	mitigate any negative impacts?	from drop
		below		down box
				below





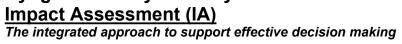
Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
The Economy We will develop a vibrant economy	Libraries and museums draw people into town centres and attract tourists too, both of which benefit the local shops and businesses. In addition, libraries support job seekers and self-employed/small businesses through the IT and information provision which offers supported access to jobseekers online and government gateways. Maintaining both services in Brecon ensures the continuation of such benefits. y Gaer, aims to improve these outcomes by adding to the cultural offer of the town and region. However if opening hours are restricted, the success of y Gaer as a viable facility and it's impact in drawing visitors to the town and area will be limited.	Unknown	Potential to further explore commercially beneficial building uses. Potential to further develop cultural visitor attractions in Brecon and to maximise associated spend e.g. shop, hires, building usage Consider use of outside Captain's Walk Garden's space for range of cultural activities in summer period	Unknown





Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
Health and Care We will lead the way in effective, integrated rural health and care	Health promotion and access to health information is one of the universal offers provided by libraries across the UK. Visits to the branch library and museum improve the health and wellbeing of residents and reading boosts mental health, along with social interaction. Book prescription schemes and access to health information is already provided, and volunteer opportunities enhance the offer. Volunteering contributes to community wellbeing and helps improves service delivery of the museum service, in addition to enabling personal development and involvement with heritage. A heavier reliance on volunteer support for y Gaer could increase volunteering opportunities. Access to arts and cultural services overall enhances wellbeing. Maintaining both services in Brecon ensures the continuation of such benefits.	Unknown	A heavier reliance on volunteers would need to be supported, placing more strain on staff. Continue to investigate any ways to improve health and wellbeing outcomes for residents through partnerships and joint working with others. Opportunities to develop local partnership working to promote health and care outcomes e.g. volunteers taking books to housebound people, reading aloud in the home or in the library etc	Unknown

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Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
Learning and skills We will strengthen learning and skills	Llibraries support learners of all ages and abilities through provision of quality resources and help with accessing and using those resources, including independent study space and providing a location for 1-1 tuition and courses. Across Powys, 76% of respondents in the adult library user survey 2015 said that the library has helped them to learn something new, and 48% said it helps them with education. The Brecknock Museum is delivering an HLF funded Activity Plan – educational outreach work with schools and communities For volunteers the payback can be significant in terms of skills and employability. Volunteering helps people with their sense of being part of a workplace; helps them learn or improve their IT or other work-related skills; and improves their confidence to look for work. Museums have always been a vital resource of educational attainment, providing source material for a range of qualifications from GCSEs to PhDs. Museum collections have been widely used to bring a wide range of school subjects to life such as history, geography and provide the stimulus for projects as such as art and drama productions.	Unknown	Volunteer opportunities continue to be developed and supported throughout y Gaer. Opportunities to develop local partnership working to promote learning opportunities Opportunity to build on work with NPTC Group and other learning providers to offer more in the community (e.g. Adult Learners Wales classes in libraries) and to collaborate in and share service delivery.	Unknown



Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
	This proposal may affect this outcome by restricting access due to limited opening hours / availability of staff support.			

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Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
Residents and Communities We will support our residents and communities	Museum and library services support residents to live fulfilled lives and to feel part of their community. Brecknock Museum holds, cares for and continues to develop collections for the county which represents our rich and diverse culture. Across Powys, 90% of respondents in the adult library user survey 2015 said that their local library makes them feel part of their community, 99% find their library an enjoyable, safe and friendly environment, 91% said it makes them feel better, and 97% said that their library makes a difference to their lives. In Brecon, 72% of library users said that the library makes them feel part of the community, 92% find the library an enjoyable, safe and friendly environment, 69% said that the library makes them feel better, and 90% said that the library makes a difference to their lives. 50% of the respondents to the adult library user survey Nov 2015 reported that the library had helped them with information about health matters, and 69% said that going to the library makes them feel better. In Brecon, 72% of respondents in the most recent adult library user survey said that the library makes them feel part of the community, 92% find the library an enjoyable, safe and friendly environment, and 90% said that the library makes a difference to their lives.	Unknown	Continue to investigate any ways to improve this support for residents through partnerships and joint working with others. Staff will need to be proactively consulted and engaged in deciding how to most effectively operate the building with limited resources	Unknown



Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
	These outcomes are all above the average across Powys. Volunteer opportunities should support a feeling of belonging to the local community.			

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Source of Outline Evidence to support judgements						

6. How does your proposal impact on the Welsh Government's well-being goals?

Well-being Goal	How does proposal contribute to this goal?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
A prosperous Wales: An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.	Libraries and museums already provide an efficient use of resources through the same materials and facilities being shared and used over and over by a multitude of users. Work experience and volunteer opportunities in both, develop skills for employability. Potentially limited access will reduce effectiveness in meeting this goal.	Unknown	Continue to investigate any ways to improve opportunities for residents. Continue to improve online access to resources, including development of y Gaer website.	Unknown
A resilient Wales: A nation which maintains and enhances a biodiverse natural environment with healthy functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).	N/A	Choose an item.		Choose an item.





A healthier Wales: A society in which people's physical and mental well-being is maximised and in which choices and behaviours that benefit future health are understood.	Health promotion and access to health information is one of the universal offers provided by libraries across the UK. Visits to cultural/heritage services such as libraries and museums improves the overall health and wellbeing of residents, and reading boosts mental health, along with social interaction. Book prescription schemes and access to health information is already provided, and will continue to be provided in the future. In Brecon, 72% of library users said that the library makes them feel part of the community, 92% find the library an enjoyable, safe and friendly environment, 69% said that the library makes them feel better, and 90% said that the library makes a difference to their lives. 50% of the respondents to the adult library user survey Nov 2015 reported that the library had helped them with information about health matters, and 69% said that going to the library makes them feel better. In Brecon, 72% of respondents in the most recent adult library user survey said that the library makes them feel part of the community, 92% find the library an enjoyable, safe and friendly environment, and 90% said that the library makes a difference to their lives. These outcomes are all above the average across Powys.	Unknown	Continue to investigate any ways to improve this support for residents through partnerships and joint working with others.	Unknown
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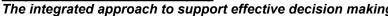


Volunteer opportunities also boost health related outcomes.		
Limited access to the services y Gaer offers could reduce these beneficial outcomes for residents.		





A Wales of cohesive communities: Attractive, viable, safe and well-connected Communities.	In Brecon, 72% of library users said that the library makes them feel part of the community, 92% find the library an enjoyable, safe and friendly environment, 69% said that the library makes them feel better, and 90% said that the library makes a difference to their lives. 50% of the respondents to the adult library user survey Nov 2015 reported that the library had helped them with information about health matters, and 69% said that going to the library makes them feel better. In Brecon, 72% of respondents in the most recent adult library user survey said that the library makes them feel part of the community, 92% find the library an enjoyable, safe and friendly environment, and 90% said that the library makes a difference to their lives. These outcomes are all above the average across Powys. Brecknock Museum promotes the cultural life of our county, it encourages active participation in culture, protects our heritage, helps expand our international profile and contributes to our tourism industry. Volunteer opportunities also help to build community cohesion and a sense of belonging and contributing.	Neutral	Continue to investigate any ways to improve this support for residents through partnerships and joint working with others. Staff will need to be proactively consulted and engaged in the project. Engage with experts to design the most comprehensive and efficient layout, to maximise diverse service delivery potential.	Unknown
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A globally responsible Wales: A nation which, when doing anything to improve the economic, social, environmental and cultural well-being of Wales, takes account of whether doing such a thing may make a positive contribution to global well-being.	Library and museum services support the UN Rights of the Child. Access to wide range of information and democratic process. Access to cultural wellbeing. No significant change to outcomes.	Neutral	language, and which encourages people to participate in the arts, and sports and	Unknown
		ge and the weish	language, and which encourages people to participate in the arts, and sports and	ecreation.
Opportunities for persons to use the Welsh language, and treating the Welsh language no less favourable than the English language	Access to Welsh language resources may be limited by reduced opening hours.	Neutral	Online resources made available where possible	Unknown
Opportunities to promote the Welsh language	Currently provided through range of stock and resources, including bilingual displays and exhibitions and Welsh speaking staff – it is important to sustain this and develop staff/volunteer skills, as well as to maintain links with partners who help libraries with this e.g. Welsh for Adults, Mudiad, Adult Learners Wales, Mentrau laith. Access may be negatively affected by reductions in opening hours.	Neutral	Staff restructure must ensure Welsh speaking staff provision. Continue to investigate all possible partnerships to improve Welsh language opportunities for staff and residents. It may prove possible to enhance this through community partnerships and use of volunteers.	Unknown
Welsh Language impact on staff	Data collection required. Staff may be affected by changes to opening hours.	Unknown	Consider needs as part of the Management of Change process. Continue to investigate all possible partnerships to improve Welsh language opportunities for staff and residents. It may prove possible to enhance this through community partnerships and use of volunteers. Seek to recruit Welsh speaking members of staff and volunteers wherever possible	Unknown



Improvement to this outcome through co-local cultural services offering arts and recreational opportunities. Lack of space may curtail some potential though. Branch libraries and museums currently offer range of opportunities for cultural, educational recreational activities, and it is important that opportunities are maintained through a regular programme at the new facility. The range of and events offered, which meet a wide variety strategic outcomes such as digital inclusion, lithealth and wellbeing and support for the Welstlanguage, has been impressive in the context reduced budgets, and has been supported by organisations and volunteers.	Continue to investigate any ways to improve this participation for residents through partnerships and joint working with others. Consider use of outdoor space to broaden activities available. Investigate further partnership working with local schools and leisure facilities, to broaden offer and to provide a larger venue if needed
A more equal Wales: A society that enables people to fulfil their potential no matter what their backgr	or circumstances (including their socio economic background and circumstances).



Age	The age breakdown of 62,151 registered library members shows the following: 0-4 years 1502 5 – 10 years 6116 11-13 years 3569 14-17 years 3792 18-59 years 28175 60+ years 16292 Not all registered members have given this information. This equates to 24% under 18, 45% aged 18-59 years, and 26% over 60 years old. Brecon library has 8858 registered readers, with the following age profile: Age Category Number of Users 0-4 229 5-10 774 11-13 484 14-17 503 18-59 4,148 60-PLUS 2,664 NOT SUPPLIED 56 Total Users 8,858 Data development / analysis required.	Neutral	Continue to investigate all possible partnerships and ways to improve outcomes for residents of all ages. Investigate bus routes and parking facilities	Unknown
Disability	Data development required.	Unknown		Unknown
Gender reassignment	There is no specific impact on this characteristic which is not already addressed through age, gender, disability or language. Data is gathered using PCC Equality Monitoring form, however many respondents refuse to answer this question	Neutral	Continue to investigate all possible partnerships to improve opportunities for residents.	Unknown



Marriage or civil partnership	There is no specific impact on this characteristic which is not already addressed through age, disability or language. Data is gathered using PCC Equality Monitoring form, however many respondents refuse to answer this question.	Neutral	Continue to investigate all possible partnerships to improve opportunities for residents.	Unknown
Race	Data development required.	Neutral		Choose an item.
Religion or belief	There is no specific impact on this characteristic which is not already addressed through age, disability or language. Data is gathered using PCC Equality Monitoring form, however many respondents refuse to answer this question.	Neutral		Choose an item.
Sex	Data development required.	Neutral		Unknown
Sexual Orientation	There is no specific impact on this characteristic which is not already addressed through age, disability or language. Data is gathered using PCC Equality Monitoring form, however many respondents refuse to answer this question.	Choose an item.		Choose an item.
Pregnancy and Maternity	Data development required.	Neutral		Choose an item.



Source of Outline Evidence to support judgements	

7. How does your proposal impact on the council's other key guiding principles?

Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
Sustainable Development Principle (5 Long Term: Looking to the long term so that we do not compromise the ability of	This proposal puts at risk the delivery of continuing a viable service due to insufficient funds being available	Poor		Choose an
future generations to meet their own needs. Collaboration: Working with others in a	to meet running costs.	1 00.		item.
collaboration. Working with others in a collaborative way to find shared sustainable solutions.	The proposal will seek to establish a solution through collaboration.	Unknown	All forms of potential collaboration will be explored.	Unknown
Involvement (including Communication and Engagement): Involving a diversity of the population in the decisions that affect them.	The y Gaer project has been widely consulted on via public consultation throughout its development from inception. However expectations around opening hours, access to community facilities etc. may not be met and will need to be managed.	Unknown	Further collaboration with community and stakeholders needed to address and attempt to overcome concerns about lack of availability of community space, reductions in facilities and access to them.	Unknown
Prevention: Understanding the root causes of issues to prevent them from occurring.	Ongoing concerns raised by Stakeholder Group and funding partners will be considered and addressed where possible.	Neutral	It will be necessary to continue to engage with staff, partners, funders, stakeholders and the public going forward, to overcome these concerns. It will also be necessary to ensure that adequate public information about the scheme is provided through press coverage and social media.	Unknown

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Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
Integration: Taking an integrated approach so that public bodies look at all the well-being goals in deciding on their well-being objectives.	The new facility will continue to provide beneficial outcomes which meet wellbeing objectives.	Neutral		Unknown
Preventing Poverty: Prevention, including helping people into work and mitigating the impact of poverty.	Libraries and museums contribute significantly through being free at the point of delivery, and the new facility will continue to do so, though access re: opening hours may be necessarily limited.	Neutral		Choose an item.
Unpaid Carers: Ensuring that unpaid carers views are sought and taken into account	n/a	Neutral		Choose an item.
Safeguarding: Preventing and responding to abuse and neglect of children, young people and adults with health and social care needs who can't protect themselves.	The new facility will continue to provide a safe and welcoming environment, and follow service and corporate policies around safeguarding. Potential volunteers will be DBS checked as standard.	Neutral		Choose an item.



There may be redundancies through this the current staffing structure may be used to the current staffing structure may be used to policies and procedures will be followed all female. Trent shows the age breakdown of y Garfollows: Under 25 years X 25-34 X 35-44 X	naffordable ther relevant		
45-54 X 55-64 X Therefore this proposal will affect XX in most significantly. Data development required.	Poor	Use redeployment and other training opportunities for staff at risk of redundancy, working with HR and Unions as appropriate.	Unknown

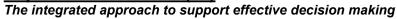
8. Achievability of proposal?

Impact on Service / Council	Risk to delivery of the proposal	Inherent Risk
Low	Low	Low
Mitigation		



The integrated approach to support effective decision making

Every effort will be made to minimise impacts on service users through maximising use & availability of space where possible, provision of disabled parking, etc. The same services will aim to continue to be provided although reductions in opening hours may challenge this. A reliance on alternative means of non-wholly building based service delivery e.g. outreach, use of outdoor space, supported use of online services will continue.





9. What are the risks to service delivery or the council following implementation of this proposal?

Risk Identified		Inherent Risk Rating	Mitigation		Residual Risk Rating
Inability of services delivering y Gaer to mee expenditure (expected to increase when new insufficient budget available.		Medium	Rigourous & realistic financial planning cor operational model planning essential.	nbined with	Medium
		Choose an item.			Choose an item.
		Choose an item.			Choose an item.
Overall judgement (to be included in project	risk register)				
Very High Risk	High Risk		Medium Risk	Low Risk	

10. Indicative timetable for actions to deliver change proposal, if approved

Action	Target Date	Outcome	Decisions made
Portfolio Holder decision required	Choose an item.	Date required	
Cabinet decision required	Choose an item.	Date required	
Council decision required	Choose an item.	Date required	

11. Indicative resource requirements (FTE) – link to Resource Delivery Plan

		201	8-19			201	9-20			202	0-21	
Support Requirements	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
Financial Services												

12. Overall Summary and Judgement of this Impact Assessment?

Outline Assessment (to be inserted in cabinet report)

Cabinet Report Reference:

The reduction of revenue funding available to support the future running costs of y Gaer will require a full review of what services can be offered and how, alongside a robust exploration of a range of income generation, cost deflation opportunities seeking potential means of mitigating a shortfall in funding.

13. Is there additional evidence to support the Impact Assessment (IA)?



The integrated approach to support effective decision making

Choose an item.

On-going monitoring arrangement	ts?			
Vhat arrangements will be put in p	place to monitor the impact over time	e?		
inancial reporting				
lease state when this Impact Asse	essment will be reviewed			
	assinche will be reviewed.			
,	soment will be reviewed.			
Sign Off	Name	Signature	Date	
Sign Off Position		Signature	Date	
Sign Off osition mpact Assessment Lead:		Signature	Date	
Sign Off Position Impact Assessment Lead: Ilead of Service: Itrategic Director:		Signature	Date	

FORM ENDS

Date required

Decision to be made by